

### CITY OF HARTFORD

550 MAIN STREET
HARTFORD, CONNECTICUT 06103

Shawn T. Wooden, Council President Alexander Aponte, Majority Leader Larry Deutsch, Minority Leader

John V. Bazzano, Town and City Clerk

Kyle K. Anderson, Councilman Joel Cruz, Jr., Councilman Raúl De Jesús, Jr., Councilman Cynthia R. Jennings, Councilwoman Kenneth H. Kennedy, Jr., Councilman David MacDonald, Councilman

March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following SUBSTITUTE RESOLUTION was passed AS AMENDED.

Whereas, The City of Hartford used approximately 10 millions dollars from its healthcare account for this fiscal year (FY 12-13) to meet its obligations; and

Whereas, The City of Hartford has not received approximately \$12 million in reimbursement for the construction of school buildings from the State of Connecticut in the current fiscal year (FY 12-13); and

Whereas, The City of Hartford owes the pension fund approximately 8.24 million dollars pursuant to a memorandum of understanding (MOU) executed by the administration and the City Treasury that provided for an additional 11 millions dollars contribution to the pension fund above the City Council's authorized 25 million; and

Whereas, The City of Hartford has a projected budget deficit for the current fiscal year (FY 12-13) of approximately eight hundred thousand dollars (800,000.00) not including the money due the pension fund from the MOU and including reimbursement funds not yet received from the State of Connecticut; and

Whereas, The City of Hartford has forests a 70 million budget gap between expected budget expenses and revenues for fiscal year 2013-14; now therefore be it

Resolved, That a hiring freeze of all positions, except 911 personnel, be enacted immediately including public safety positions unless authorized by the City Council after taking into consideration the budgetary impact; and be it further

Resolved, All overtime, except 911 personnel, exceeding the amount in the City's adopted budget in any department stop immediately unless authorized by City Council after taking into consideration the budgetary impact and impact on future pension fund obligations.

Attest:

John V. Bazzang,

Ćity Clerk,



April 2, 2013

Court of Common Council City Hall 550 Main Street Hartford, CT 06106

Re: Veto Message, Item #15 - March 25, 2013 Court of Common Council Meeting

Dear Council President Wooden and Members of the Court of Common Council:

The separation of powers is a critical, if not fundamental, mechanism that protects the intellectual concept and essence of democracy. The underlying buttress is the willful acceptance of "checks and balances". Together, these two historic and essential concepts, deeply embedded in the United States Constitution, the Constitution of the State of Connecticut and the Charter of the City of Hartford, intrinsically and forcefully prevent one branch from assuming disproportionate control of governmental operations. It was our founding fathers, brilliant in their design, who recognized that internal protections and impenetrable barriers were necessary to ward against devolution into tyranny and, in certain circumstances, despotic control.

The Hartford City Charter provides the source of municipal powers and serves as an enabling act, both creating power and prescribing the form in which it must be exercised. It is the very organic expression of the governed, a grant of power from the people in whom all power rests, proscribing the publically approved structure of government, both creating power and prescribing the form in which it must be exercised. As elected officials, our mandate has no source of authority beyond that granted by the Charter.

The City of Hartford Charter – drafted and developed with great care and, as noted above, ratified by popular mandate – is very clear. The Mayor, per Chapter V, Section 1, is the Chief Executive Officer of the Capital City. This is a charge that cannot and must not be taken lightly. This authority grants me, as the office-holder, the sole right to manage all administrative matters, including day-to-day operations, budget management, hiring (and firing) and department oversight. Any infringement by Council on this imbued power represents a clear and direct assault on the Charter. On several occasions individual members of the Court of Common Council have decried actions they have found to be overzealous and overreaching. Each and every time I have worked with Council leadership to address these concerns in a respectful and conciliatory manner. Under the current circumstances, I am left with practically no other options; the few that remain are designed not to protect me as the individual, but the Office of the Mayor, and must be accorded every right, responsibility and respect bestowed to it in the City Charter.

Setting aside the legal and historical grounds on which this veto is rendered, there are practical and logistical complications that I fear have not been properly considered. It is our collective responsibility to protect the safety of all residents, visitors and taxpayers. Passage of this resolution would inhibit that ability significantly.

Setting aside Council's presumed intentions and potential infringements on the executive duties of the Mayor, this action also flies in the face of the powers and responsibilities accorded to the Chiefs of Police and Fire (as articulated in Chapter VIII, Section 4(a) and (b)) to administer "the operations of the department consistent with the policy direction of the Mayor." It is under this authority that I have delegated deployment responsibilities to Chiefs Rovella and Casares. Any move by an outside entity, including the Court of Common Council, that dismisses this important and essential act will not and cannot be observed by my administration or me. I shudder to think about a scenario where we are unable to dispatch critical police personnel to the site of a violent crime or allow our first responders (the Fire Department) to respond to a horrific motor vehicle accident or serious fire.

The last component of this resolution that significantly tramples on the powers and duties of the Mayor is the institution of an immediate hiring freeze. Not only is this impractical, it also would further exacerbate the complications created by an immediate cessation of all overtime. When I took office in 2010, the Department of Public Works had lost over 100 employees over the preceding 10 years. Since June 2010 we have actually increased the number of DPW employees, a vast majority of which are Hartford residents, to meet the needs, demands and expectation of the community. At present, there are approximately 15 additional positions that we are on the verge of filling, including several Maintainer and trades positions. Setting aside the circumvention of the administrative rights granted only to the Mayor, I cannot ignore the will of the community, continue to reduce overtime costs (in this case prompted by Snowstorm Nemo), and blatantly ignore moving forward with critical improvements designed to improve the quality of life of all who live, work and visit the Capital City. It runs converse to everything we are attempting to do in Hartford to make this a more vibrant, friendly and welcoming community.

Over the last few months, I have made significant efforts to keep Council informed of our financial position and other meaningful matters related to city governance. These efforts include:

- My monthly newsletter: http://www.hartford.gov/mayors-council-update;
- Monthly finance reports: <a href="http://www.hartford.gov/monthly-report">http://www.hartford.gov/monthly-report</a>,
- Quarterly financial reports: <a href="http://managementandbudget.hartford.gov/webfiles/reports">http://managementandbudget.hartford.gov/webfiles/reports</a> and presentations.aspx;
- The creation of an easily accessible webpage that includes all Committee of the Whole budget presentations: <a href="http://www.hartford.gov/management-and-budget/budget-calendar/">http://www.hartford.gov/management-and-budget/budget-calendar/</a>.

As I have said multiple times – publically and privately – I stand ready to provide any and all information that Council requires, but I would prefer to do so in more effective and amicable ways rather than through inappropriate and inflammatory resolutions or code changes.

Richard Ellis, in Judging Executive Power: Sixteen Supreme Court Cases That Have Shaped the American Presidency, referencing Alexander Hamilton's Federalist No. 73, brilliantly outlines the importance of a Chief Executive's (in this case, the President of the United States) veto authority:

"The President's role in the lawmaking process also reflects the Framers' careful efforts to check whatever propensity a particular Congress might have to enact oppressive, improvident, or ill-considered measures. The President's veto role in the legislative process was described later during public debate on ratification:

'It establishes a salutary check upon the legislative body, calculated to guard the community against the effects of faction, precipitancy, or of any impulse unfriendly to the public good which may happen to influence a majority of that body.... The primary inducement to conferring the power in question upon the Executive is to enable him to defend himself; the secondary one is to increase the chances in favor of the community against the passing of bad laws through haste, inadvertence, or

design." (Ellis, Richard J., Judging Executive Power: Sixteen Supreme Court Cases that Have Shaped the American Presidency, 2009, Page 63).

I also caution the following: should the Court of Common Council choose to override this veto, I will have no choice but to explore other options that will preserve the integrity of our democratic process and allow for uninterrupted delivery of important city services. To do so will cause impractical and unnecessary staffing complications, will make Hartford less safe, and will result in an unfathomable degradation in services rendered.

For all of the reasons enumerated and detailed above, I hereby veto Item #15 from the March 25, 2013 Court of Common Council Agenda.

/ · /

Pedro E. Segarra

Mayor



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following SUBSTITUTE RESOLUTION was passed.

Whereas, The Court of Common Council and The Mayor of the City of Hartford have expressed the positive impact that local hiring practices have on the City's economy, and

Whereas, The national employment rate has been going up but the City's employment rate has not experienced the same trend, and

Whereas, The City of Hartford has always been a source of excellent human resources for local business and government positions in almost every aspect of the labor force, and

Whereas, The Municipal Code requires specific city positions be filled with candidates that have the necessary skills and talents, including the requirement of becoming a bona fide resident of Hartford, and

Whereas, The Municipal Code in Chapter II, Article XVIII, Section 2-850, Sub-section A establishes the definition of a bona fide resident of the city which includes (1) An employee who has a Hartford mailing address. A post office address does not qualify as a bona fide Hartford address; (2) Be a registered Hartford voter; and (3) If the employee owns a motor vehicle, said motor vehicle must be registered in the City of Hartford, and

Whereas, According to a report titled "Management Residency, as of 1/22/2013" describes that only 68% of the Directors including five elected officials of the Executive branch of the Municipal Government and 37% Below Director level actually have registered Hartford addresses, and

Whereas, According to the same report, only 63% of the Directors including five elected officials of the Executive branch of the Municipal Government and 29% in the Below Director level are Registered Voters in the City of Hartford, and

Whereas, According to the same report, only 63% of the Directors including five elected officials of the Executive branch of the Municipal Government and 29% of the Below Director level have registered vehicles in the City of Hartford, and

Whereas, The City of Hartford needs to improve its sources of income without raising taxes but by expanding its tax base, now, therefore, be it

Resolved, That the Court of Common Council urges the Mayor to have all Directors and employees Below Director level employees to comply with the requirements established in Chapter II, Article XVIII, Section 2-850, Sub-section A, and be it further

Resolved, That the Mayor provides a report to The Court of Common Council showing one hundred per cent, 100%, compliance with the requirements established in the definition of bona fide resident by the Charter, no later than the last City Council meeting of April 2013; and be it further

Resolved, That such requirements may be waived by the Court of Common Council at the request of the Mayor; and be it further

Resolved, That such requirements be waived when applicable staff member is less than one year from an announced retirement.

Attest:

John V. Bazzano,



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following RESOLUTION was passed.

Whereas, The Hartford Public Library issued a request for proposals to provide paid, onsite culinary job training to Hartford residents at the Library located at 500 Main Street, and

Whereas, The students who complete the culinary job training program will be able to work with the Library's in-house career center and will be provided assistance in the search for employment, and

Whereas, Billings Forge Community Works, Inc. was the successful vendor, and

Whereas, The implementation of the program requires an upgrade to the kitchen facilities in the Library and renovation of a portion of the first floor space known as the Café and the second floor Test Kitchen (the Premises), and

Whereas, Billings Forge Community Works, Inc. and the Hartford Public Library have reached an agreement on the material terms of the arrangement as follows:

- Billings Forge Community Works, Inc. will provide paid, on-site job training to low income Hartford residents;
- Billings Forge Community Works, Inc. will operate a Library Café and serve as the library's preferred vendor for catering services;
- The term of the agreement with Billings Forge Community Works, Inc. will be three (3) years with a commencement date no later than April 1, 2013;
- Billings Forge Community Works, Inc. will make monthly rent payments to the library in an amount equal to five (5) percent of the Café's gross sales, plus a monthly food allowance in the amount of \$250.00 for programs and events;

- The Library may waive up to six (6) months of rent payments to coincide with the construction and initial operational period;
- Billings Forge Community Works, Inc. will manage the construction necessary to implement this program include renovating a portion of the first floor of the library to create the Café and upgrading the kitchen on the second floor to accommodate classes, training, and catering events;
- The cost of the construction design, improvements, renovations, and furniture, fixtures and equipment required to implement this program will be \$223,810, which funds have already been allocated in the Capital Improvement Program;
- The Library will pay the cost of electricity, heating, ventilation, and air conditioning;

now, therefore, be it

Resolved, That the Mayor is hereby authorized to enter into and execute an agreement granting the use of the Premises for the purposes set forth above, upon and subject to the above terms and conditions and such other terms and conditions that the Mayor and the Corporation Counsel may deem appropriate and in the best interests of the City, and be it further

Resolved, That the Mayor is hereby further authorized to execute any and all manner of other documents and to take such other actions as he and the Corporation Counsel may deem appropriate and in the best interests of the City in order to effectuate the above transaction, and be it further

Resolved, That no person or entity shall be entitled to rely on, or otherwise claim any benefit by reason of this resolution should the Mayor fail to execute the aforementioned agreement, or to take any of the other aforesaid actions.

Attest:

John V. Bazzano,



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following RESOLUTION was passed.

Whereas, The Advisory Commission on the Environment (ACOTE) is responsible for advising the City on issues of environmental quality, safety, health, and equity, and

Whereas, ACOTE is composed of seven to fifteen members who serve three-year terms, and

Whereas, Mayor Pedro E. Segarra has appointed Russell Williams to the Commission, now, therefore, be it

Resolved, That the Court of Common Council hereby confirms the appointment of the following individual to the Advisory Commission on the Environment:

 Russell Williams (R) 483 Broadview Terrace, Hartford, CT 06106 Appointed to a term expiring July 14, 2015 (Filling a vacancy)

Attest:

John V. Bazzano,



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following RESOLUTION was passed.

Whereas, The Immigrant Advisory Group (IAG), established under the auspices of the Hartford Public Library and consisting of entities who provide services to and interact with immigrants in the Hartford area, meets regularly to exchange information and ideas, and

Whereas, The IAG has identified three priorities for action: 1) to legitimize and elevate in importance the issues of new arrivals, 2) to create a means for immigrant voices to be heard and understood, and 3) to provide a way for immigrants to become civically engaged, and,

Whereas, The IAG has agreed that the best mechanism for addressing these priorities is the establishment of a City commission on immigrant issues, and

Whereas, An ad hoc committee has begun work on developing a framework for such a commission and has agreed that the creation of a City task force would enhance the credibility of their work, now, therefore, be it

Resolved, That the Court of Common Council hereby establishes a task force for the purpose of creating a commission on immigrant issues, and be it further

Resolved, That the task force shall include the members of the current ad hoc committee: Diana Ali, Maryse Adonis, Janet Bauer, Cecilia Chang, Letty Cotto, Mui Mui Hin-McCormick, Raimonda Ibrochim, Edgar Johnson, Joseph Kalapele, Thuy Le, Fernando Marroquin, Urania Petit, Rafael Pichardo, and Fiona Williams.

Attest:

John V. Bazzano,
City Clerk.



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following RESOLUTION was passed.

Whereas, The United States Department of Justice, Office of Justice Programs, Bureau of Justice Assistance awards grants to municipalities to enhance law enforcement operations and has invited the City to apply for a Smart Policing Initiative Grant in the amount of \$602,092, and

Whereas, The intent of this grant is to develop effective, economical and innovative responses to crime within the applicant's jurisdiction, and

Whereas, The Hartford Police Department has implemented the PROSPER program (Preventing Recidivism through Organized Supervision) to address recidivism among Hartford residents recently released from prison through the efforts of Community Service Officers and members of the Conditions Team and in partnership with the State of Connecticut Probation Department and researchers from Central Connecticut State University, and

Whereas, The Hartford Police Department proposes to use the Smart Policing grant funds, if awarded, to more widely implement the PROSPER program, now, therefore, be it

**Resolved**, That the Court of Common Council hereby authorizes the Mayor to apply for and accept grant funding in the amount of \$602,092 from the United States Department of Justice, Office of Justice Programs, Bureau of Justice Assistance for the FY 2013 Smart Policing Initiative Program, and be it further

Resolved, That the Mayor is authorized to accept such further sums as may be additionally awarded by the grantor under the same program, for the same authorized contract period, and for the same purposes, and be it further

Resolved, That the Mayor is authorized to execute any and all manner of other documents and to take such other actions as he and the Corporation Counsel may deem appropriate and in the best interests of the City in order to receive, contract and expend the above referenced grant funds, and be it further

Resolved, That no person or entity shall be entitled to rely on, or otherwise claim any benefit by reason of this resolution should the Mayor fail to execute the aforementioned agreement or other documents, or to take any of the aforesaid actions, and be it further

**Resolved**, That all approvals and authorizations provided hereby are contingent upon, and only shall be effective on and by means of, the parties executing such documents, and taking such actions, all of which shall be, in form and substance, acceptable to the Mayor and the Corporation Counsel.

Attest:

John V. Bazzano,



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following RESOLUTION was passed.

Whereas, The United States Department of Justice (DOJ), Office of Justice Programs, Bureau of Justice Assistance, awards grants to municipalities to enhance law enforcement operations and the Hartford Police Department wishes to apply for the 2013 JAG Innovations Grant offered by DOJ, and

Whereas, The City proposes to utilize the 2013 JAG Innovations Grant, if awarded, to implement the *Hartford South District Partnership* initiative which will comprehensively address multiple social, psychological, economic, environmental, and criminogenic factors that contribute to violent crime in Hartford's South District, and

Whereas, The *Hartford South District Partnership* initiative will incorporate the Preventing Recidivism through Organized Supervision, Partnerships and Enhanced Relationships (PROSPER) program and will work with various community partners to implement programs such as developing new housing resources for homeless populations and providing outreach, assessment, treatment, and recovery services for people with mental illness and substance abuse problems, now, therefore, be it

Resolved, That the Court of Common Council authorizes the Mayor to apply for and accept grant funding in the amount of \$1,000,000 from the United States Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, through the FY 2013 JAG Innovations Grant for implementation of the *Hartford South District Partnership*, and be it further

**Resolved**, That the Mayor is authorized to accept such further sums as may be additionally awarded by the grantor under the same program, for the same authorized contract period, and for the same purposes, and be it further

Resolved, That the Mayor is authorized to execute any and all manner of other documents and to take such other actions as he and the Corporation Counsel may deem

appropriate and in the best interests of the City in order to receive, contract and expend the above referenced grant funds, and be it further

Resolved, That no person or entity shall be entitled to rely on, or otherwise claim any benefit by reason of this resolution should the Mayor fail to execute the aforementioned agreement or other documents, or to take any of the aforesaid actions, and be it further

Resolved, That all approvals and authorizations provided hereby are contingent upon, and only shall be effective on and by means of, the parties executing such documents, and taking such actions, all of which shall be, in form and substance, acceptable to the Mayor and the Corporation Counsel.

Attest:

John V. Bazzano,



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March 26, 2013

This is to certify that at a meeting of the Court of Common Council, March 25, 2013, the following SUBSTITUTE RESOLUTION was passed.

Whereas, The City of Hartford is the owner of two vacant land parcels located at 20 and 36 Wolcott Street in the city of Hartford (the "Properties"), and

Whereas, Pope Park Zion, LLC (the "Buyer") responded to the City's Request for Proposals which included the Properties, and

Whereas, The Buyer was recommended by a cross-departmental committee with community representation as the preferred purchaser of the Properties, and

Whereas, The City of Hartford will provide a quitclaim deed to the Buyer for the Properties, in exchange for a payment of Eleven Thousand Dollars (\$11,000.00), and

Whereas, The City will convey title to the Properties free of any encumbrances other than those expressly stipulated in the Purchase and Sale Agreement (the "Purchase Agreement") to be executed upon approval of this resolution, now, therefore, be it

Resolved, That the Mayor is authorized to enter into the Purchase Agreement with the Buyer or an affiliated entity established for such purpose, to execute the closing, and to transfer title to the Properties on an "AS IS" basis for a purchase price of \$5,500 per parcel; and be it further

Resolved, That the Purchase Agreement shall (i) contain such other provisions regarding the conveyance as the Mayor and the Corporation Counsel deem necessary to protect the interests of the City and (ii) contain such provisions as are customary in real estate conveyances in Hartford County, and be it further

Resolved, That the Buyer must comply with all requirements and restrictions stipulated in the Purchase Agreement and must purchase the Properties within six (6) months of the execution of the Purchase Agreement, provided that the Mayor may extend the deadline if it is determined that sufficient progress has been made to warrant such extension, and be it further

**Resolved,** If the Buyer does not comply with such requirements and restrictions, the City may rescind the exclusive rights of the Buyer to develop the Properties, and be it further

**Resolved,** That should Buyer fail to produce proof of funds prior to closing, the Purchase Agreement and any other rights conferred by this resolution shall expire automatically with no further action of the Council necessary, and be it further

Resolved, That the Mayor is hereby authorized to enter into such other documents required by the Purchase Agreement, and to take any other actions (including, but not limited to, executing such other documents and entering into such other agreements) as are reasonably necessary to effectuate the sale of the Properties in accordance with the Purchase Agreement, whenever appropriate, and be it further

**Resolved,** That all of the aforesaid documents shall be subject to approval as to form and legality by the Corporation Counsel prior to their execution by the Mayor, and be it further

Resolved, That no person or entity shall be entitled to rely on, or claim any benefit by reason of, this resolution in the event the City of Hartford fails to sell the Properties to the Buyer.

Attest:

John V. Bazzano,