# CITY OF HARTFORD, CONNECTICUT

STATE SINGLE AUDIT REPORT JUNE 30, 2018



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Independent Auditors' Report on Compliance for Each Major State Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

To the Honorable Mayor and the Members of the Court of Common Council City of Hartford, Connecticut

#### Report on Compliance for Each Major State Program

We have audited the City of Hartford, Connecticut's compliance with the types of compliance requirements described in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the City of Hartford, Connecticut's major state programs for the year ended June 30, 2018. The City of Hartford, Connecticut's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its state programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Hartford, Connecticut's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the City of Hartford, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the City of Hartford, Connecticut's compliance.

#### Opinion on Each Major State Program

In our opinion, the City of Hartford, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2018.

#### **Report on Internal Control over Compliance**

Management of the City of Hartford, Connecticut, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Hartford, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Hartford, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Hartford, Connecticut, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Hartford, Connecticut's basic financial statements. We issued our report thereon dated December 26, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

West Hartford, Connecticut December 26, 2018

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### CITY OF HARTFORD, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2018

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures	
Department of Education			
Sheff Settlement	11000-SDE64370-12457	\$ 45,181	
Family Resource Centers	11000-SDE64370-16110	499,590	
Youth Service Bureau Enhancement	11000-SDE64370-16201	9,277	
Child Nutrition State Match	11000-SDE64370-16211	160,569	
Health Foods Initiative	11000-SDE64370-16212	304,682	
Adult Education	11000-SDE64370-17030	1,774,995	
Health & Welfare-Privat School Pupil	11000-SDE64370-17034	48,772	
Alliance District	11000-SDE64370-17041-82164	12,543,354	
Bilingual Education	11000-SDE64370-17042	245,360	
Extended School Hours Program Grant	11000-SDE64370-17043-82054	342,147	
Summer School Accountability Grant	11000-SDE64370-17043-82055	423,828	
Priority School Districts	11000-SDE64370-17043-82052	4,453,233	
School Breakfast Program	11000-SDE64370-17046	136,016	
Youth Service Bureaus	11000-SDE64370-17052	119,279	
Open Choice Program	11000-SDE64370-17053	313,774	
Magnet Schools	11000-SDE64370-17057	59,683,994	
Low-Performing Schools Improvement	12052-SDE64370-43594	110,904	
Sheff Capital Start-Up	12052-SDE64370-43678	651,756	
Total Department of Education		81,866,711	
Connecticut State Library			
Historic Document Preservation	12060-CSL66094-35150	7,500	
Department of Administrative Services			
Alliance District General Improvements	12052-DAS27635-43651	1,178,836	
Department of Children and Families			
Juvenile Justice Outreach Services	11000-DCF91178-16043	227,251	
Department of Consumer Protection			
Tax - Pari Mutual	34004-DCP39930-40001	225,600	

### CITY OF HARTFORD, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2018

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures
Department of Energy and Environmental Protection		
Community Investment Account	12060-DEP43153-35328	\$ 16,016
Community Conservation and Development	13019-DEP43720-41239	34,444
Municipal Loan-Land Acquisition	12052-DEP43153-43615	4,000
Community Conservation and Development	13019-DEP43153-41239	96,501
Total Department of Energy and Environmental Protection		150,961
Department of Housing		
Housing/Homeless Services	11000-DOH46920-17038	506,094
Housing Assistance Bond Fund Taxable Grants	12064-DOH46915-40237	15,000
Total Department of Housing		521,094
Department of Transportation		
Bus Operations	12001-DOT57931-12175	66,789
Town Aid Road Grants-Municipal	12052-DOT57131-43455	597,412
Town Aid Road-STO	13033-DOT57131-43459	597,412
Passed Through Greater Hartford Transit District: Enhancement/Bus Shelter Program	12000-DOT57000-12379	95,726
Total Department of Transportation		1,357,339
Department of Public Health		
School Based Health Clinics	11000-DPH48832-17019	936,161
Venereal Disease Control	12004-DPH48665-17013	37,000
X-Ray Screen & Tuberculosis Care	12004-DPH48666-16112	52,163
Aids Services	12004-DPH48852-12236	103,165
Total Department of Public Health		1,128,489
Department of Emergency Services and Public Protection		
Drug Asset Forfeiture Revolving Account DPS	12060-DPS32155-35142	91,620
Enhanced 911 Telecomm Fund	12060-DPS32741-35190	728,827
Total Department of Emergency Services and Public Protection		820,447
Department of Social Services		
Medicaid	11000-DSS60000-16020	837,795

### CITY OF HARTFORD, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2018

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Exper	Expenditures	
Economic and Community Development				
Urban Action Bonds - Streetscapes	13019-ECD46000-41240		108,100	
Quality of Life Initiatives	Project No. 20160640140940001	A	395,256	
CCEDA Home Ownership Appraisal GAP	12059-ECD46400-40577		162,017	
175 Mather Street Remediation	12052-ECD46260-43403		3,614	
North Hartford-Main Street	12052-ECD46210-43242		96,891	
Hartford-Economic Development Projects	12052-ECD46210-43470		51,327	
Urban Act Grant-OPM	13019-ECD46210-41240		581,866	
Total Economic and Community Development			1,399,071	
ludicial Branch				
Non-Budgeted Operating Appropriations Non-Budgeted Operating Appropriations	34001-JUD95162-40001 34006-JUD95436-40001	58,631 \$ <u>292,970</u>	351,601	
Office of Early Childhood				
Early Care and Education	11000-OEC64841-16274		1,728,344	
Child Care Quality Enhancement	11000-OEC64845-16158		112,523	
Early Care and Education Early Care and Education	11000-OEC64845-16274 11000-OEC64845-16274			
Nuturing Families Network	11000-OEC64860-12603		154,253	
Children's Trust Fund	11000-OEC64860-12042		53,872	
Total Office of Early Childhood			12,334,611	
Office of Policy and Management				
Reimburse Towns-Tax Loss On State Property	11000-OPM20600-17004		10,162,953	
Reimburse Towns-Private Tax-Exempt Property	11000-OPM20600-17006		20,009,758	
Reimburse Property Tax-Disability Exemption	11000-OPM20600-17011		6,813	
Property Tax Relief For Veterans	11000-OPM20600-17024		39,133	
Other Expenses	11000-OPM20870-10020		200,000	
Local Capital Improvement	12050-OPM20600-40254		261,628	
Municipal Purposes & Projects	12052-OPM20600-43587		1,419,161	
Debt Service Contract Assistance	Public Act 17-2		11,888,917	
Total Office of Policy and Management			43,988,363	

The accompanying notes are an integral part of this schedule

## CITY OF HARTFORD, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2018

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures	
Total State Financial Assistance Before Exempt Programs		\$ 146,395,669	
Exe	empt Programs		
Department of Education			
Education Cost Sharing	11000-SDE64370-17041-82010	189,803,273	
Excess Cost - Student Based	11000-SDE64370-17047	11,413,191	
Total Department of Education		201,216,464	
Department of Administrative Services			
School Construction-Principal SDE	13010-DAS27635-40901	38,961,817	
School Construction-Interest	13009-DAS27636-40896	46,620	
School Construction-Principal SDE	13010-DAS27636-40901	1,077,079	
Total Department of Administrative Services		40,085,516	
Office of Policy and Management			
Municipal Revenue Sharing	11000-OPM20600-17102	11,883,205	
Municipal Transition	11000-OPM20600-17103	12,177,213	
Municipal Stabilization Grant	11000-OPM20600-17104	4,456,568	
Municipal Restructuring	11000-OPM20900-17105	20,000,000	
Grants To Towns	12009-OPM20600-17005	6,263,314	
Total Office of Policy and Management		54,780,300	
Total Exempt Programs		296,082,280	
Total State Financial Assistance		\$ 442,477,949	

#### **NOTE 1 - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state grant activity of the City of Hartford, Connecticut, under programs of the State of Connecticut for the year ended June 30, 2018. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. Because the Schedule presents only a selected portion of the operations of the City of Hartford, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the City of Hartford, Connecticut.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the City of Hartford, Connecticut, conform to accounting principles generally accepted in the United States of America as applicable to governmental organizations. The information in the Schedule is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity and, accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule.

#### **NOTE 3 - LOCAL CAPITAL IMPROVEMENT PROGRAMS**

The following is a list of expenditures for individual projects funded under the Local Capital Improvement Program for the fiscal year ended June 30, 2018:

Project No.		<u>Expenditures</u>
064-10-030	\$	25,245
064-10-060		140,647
064-12-010		61,534
064-15-010	_	34,202
Total	\$	261,628

#### CITY OF HARTFORD, CONNECTICUT NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 4 - LOAN PROGRAMS**

In accordance with Section 4-236-23(a)(4)(F) of the Regulations to the State Single Audit Act, the notes to the schedule of expenditures of state financial assistance shall include loans and loan activities. The following is a summary of the various loan program activity for the year ended June 30, 2018:

Department of Energy and Environmental Protection:

Clean Water Funds:

Issue Date	Interest Rate	Original Amount	Balance Beginning	Issued	Retired	Balance Ending
6/30/08	2%	\$ 1,921,859	\$ 1,046,796	\$ - \$	95,520 \$	951,277



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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the Honorable Mayor and the Members of the Court of Common Council City of Hartford, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Hartford, Connecticut, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Hartford, Connecticut's basic financial statements, and have issued our report thereon dated December 26, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Hartford, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Hartford, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Hartford, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2018-001, that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Hartford, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City of Hartford, Connecticut's Response to Findings

The City of Hartford, Connecticut's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Hartford, Connecticut's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Hartford, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Hartford, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

West Hartford, Connecticut

Blum, Shapino + Company, P.C.

December 26, 2018

#### CITY OF HARTFORD, CONNECTICUT SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

#### I. SUMMARY OF AUDITORS' RESULTS

Financial Statements					
Type of auditors' report issued:					Unmodified
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified?</li> <li>Noncompliance material to financial statements</li> </ul> State Financial Assistance	s noted?	X	yes yes yes	X X	no none reported no
<ul><li>Internal control over major programs:</li><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>			yes yes	X	no none reported
Type of auditors' report issued on compliance	for major progra	ams:			Unmodified
Any audit findings disclosed that are required in accordance with Section 4-236-24 of the Reg State Single Audit Act?	gulations to the	X	,		no
The following schedule reflects the major progra	ams included in	the au	dit:		
State Grantor and Program	State Core-C	T Numb	er		Expenditures
Department of Education: Priority School Districts Magnet Schools Department of Office and Policy and Management:	11000-SDE64 11000-SDE64			2 \$	4,453,233 59,683,994
Reimburse Towns - Tax Loss on State Property	1100-OPM20	600-170	004		10,162,953
Debt Service Contract Assistance	Public Act 17-	-2			11,888,917
Dollar threshold used to distinguish between ty	pe A and type	B progi	rams:	\$	2,927,913
II FINIANCIAL STATEMENT FINIDINGS					

#### **II. FINANCIAL STATEMENT FINDINGS**

2018-001 Revenue Collection Controls

Criteria Republic Parking System ticket controls directly related to revenue collection are inadequate to ensure accurate and complete reporting to the Hartford Parking Authority.

**Condition** The internal auditor report for Republic Parking System, which assessed

controls over various processes including those related to revenue collection, noted inconsistencies between ticket tracking and inventory written policies

and current location practices.

**Context** Operating revenue of \$8,815,578 is reported in the discretely presented

component unit of the City of Hartford's Comprehensive Annual Financial

Report.

Effect The accuracy and completeness of revenue reports submitted by Republic

Parking System to the Authority are unknown.

Cause Republic Parking System was not enforcing their policies related to ticket

management.

**Recommendation** Republic Parking System received an acceptable score on the overall

internal audit assessment, however, there were deficiencies in internal controls specifically regarding ticket revenue that have a potential of

negatively impacting the Hartford Parking Authority.

We recommend that the Authority request additional auditing be performed on the Republic Parking System and their internal controls over ticket

reporting be strengthened to ensure that ticket data reported to the Authority

is complete and accurate.

Views of Responsible Officials and Planned Corrective Actions Hartford Parking Authority will monitor the changes and improvements regarding the internal ticket controls on a regular basis with Republic Parking System. Hartford Parking Authority will investigate the options available to obtain an external audit to be performed on the Republic Parking System.

#### III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS

No matters were reported.